

UK's Outer Space Act - 30 Years On

Louise Hughes

Outer Space Act Licensing Manager – UK Space Agency

LSC UN COPUOS 2016

April 2016

Outline

- Brief overview of the Outer Space Act
- Licensing Process
- Compliance and Monitoring
- Reforms
- Future Challenges

- Legislation addressing the UK's obligations under the international space treaties:
 - Outer Space Treaty (1967)
 - Rescue Agreement (1968)
 - Liability Convention (1972)
 - Registration Convention (1975)
- Enacted to ensure compliance with our international obligations in respect of private activities.

- Confers licensing powers on the Secretary of State.
- S1 covers application of the Act A licence is required by a UK national or company engaging in:
 - Launching or procuring the launch of a space object.
 - Operating a space object.
 - Any activity in outer space.

Generally:

- Section 3 deals with UK's obligation to supervise and authorise space activity – prohibits unlicensed UK activity in outer space.
- Section 5 deals with supervision by way of a licence and licence conditions.
- Section 6 allows for the transfer, variation, suspension or termination of a licence.
- Section 7: UK to keep a registry of space objects
- Sections 8 & 9: Powers to deal with unlicensed activity.

- Section 11 allows for the Secretary of State to make regulations within the powers conferred by the Act.
- These can be brought into force by a statutory instrument. Any regulations would need to be scrutinised by Parliament.
- Example: Current Fees Regulations.

- Section 5(1) also gives power to the Secretary of State to include conditions in licences.
- Permitting inspection.
- Licensee to provide information.
- Obtain advanced approval for any changes to licensed activity.
- Requiring insurance.
- Governing disposal of the satellite.
- Avoid any breach of UK's international obligations.

Licensing Authority (UKSA)

- Secretary of State shall not grant a licence unless he is satisfied that the activities authorised by the licence will:
 - not jeopardise public health or the safety of persons or property.
 - will be consistent with the international obligations of the United Kingdom.
 - will not impair the national security of the United Kingdom.
- Further the Secretary of State requires the licensee to conduct his operations in such a way as to:
 - prevent the contamination of outer space.
 - avoid adverse changes in the environment of the Earth.
 - avoid interference with activities of others in the peaceful exploration and use of outer space.

Licensing Process



Compliance and Monitoring

- Annual Insurance Review
- Annual Health Check
- Monitoring





Reform of the Outer Space Act

- Previously S10 unlimited indemnity placed on Licensees.
- The Outer Space Act amended by the Deregulation Act a limit to be placed on the Licensee's liability within licence.
- For standard missions limit is expected to be set at 60 million euros in line with insurance requirement.
- Only applies to licensed activities.
- Came into force on 1 October 2015.
- For licences issued prior to 1 October 2015 Licensees can apply to have their liability capped.

Future Challenges

- Cubesats / small satellites.
- UK Spaceport and suborbital vehicles.
- Mega Constellations and Insurance Requirements.

Cubesats / Small Satellites

- Present their own unique issues:
 - New entrants to the space industry.
 - Congested area of space.
 - Secondary payloads.
 - Reduced capability for tracking and manoeuvre.
- Aim assist industry by encouraging safe and sustainable missions.
- Traffic Light System

Traffic Light Regime

- "Traffic light" regime will give applicant an idea as to the likelihood of receiving a licence.
- Green Rated Mission:
 - Possibility of a reduced assessment.
 - Possibility of reduced fee.
 - Possibility of waiving TPL in orbit insurance.
- Are cubesats a special case?

LEO satellite injected into orbit >> 25 yrs, no deorbit system

LEO satellite injected orbit >25 yrs with deorbit system

LEO satellite injected into orbit less than 25 years

UK Spaceport

- The UK Government's National Space Policy sets out the ambition to establish a spaceport in the UK.
- As part of a cross governmental programme, we are examining the case for commercial spaceflight and small satellite launch activities.
- Initial emerging technical requirements were published on the Department for Transport's website in December 2015 following a technical briefing for potential UK spaceport locations on 6 November 2015.
- Our current focus is on developing our understanding of the technical and regulatory requirements this is difficult and complex work, involving liaison with various organisations, here and in the USA. Our aim is to launch the process in 2016.

Dealing with Mega Constellations

- UK Space Agency exploring the approach to dealing with mega constellations.
- Possible to licence under current regime but likely to require more in depth assessments and analysis.
- TPL Insurance requirement is a concern for industry currently exploring possible insurance options for satellite fleets and constellations.

Conclusion

- Outer Space Act still provides effective method of supervising and authorising UK space activity.
- Allows the UK Space Agency on behalf of the Secretary of State to include conditions within licences to ensure compliance with the UN treaties.
- Allows for a mechanism of further regulations if considered necessary as part of secondary legislation.
- Will continue to review its relevance and continue to use it as a vehicle for following international best practice.

More Information

www.gov.uk/government/organisations/uk-s pace-agency

louise.hughes@ukspaceagency.bis.gsi.gov.uk