## UNITED NATIONS Office for Outer Space Affairs

**Promoting Space Sustainability:** 

Awareness raising, and capacity building related to the implementation of the LTS Guidelines

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#### **Promoting Space Sustainability:**

Awareness raising, and capacity building related to the implementation of the LTS Guidelines
Policy and regulatory framework for space activities

- The changing orbital environment value of the LTS Guidelines
- Anticipatory approach to regulation
- Approach of the UK
- The changing approach of industry and investors and the concept of the "Race to the top" through "environmental, social and corporate governance"



## 1.The changing orbital environment – value of the LTS Guidelines

### "Global space sector is moving faster than we could have imaged, with over 80 space programmes at the moment"

Simonetta Di Pippo, Director UNOOSA, Ditchley Conference, January 2021

- 83 states are now involved in space activities and this figure will only grow. The value of the space environment is recognised more than ever especially across the COVID Pandemic period.
- The commercial sector is now key government expenditures amounting to 20% of overall space expenditure.
- Growth in commercial activities and orbital populations impact on sustainability of long-term space activities.
- The dynamics of space are changing with:
  - aspiring space nations joining the international space community;
  - · new categories of non-state actors: large industrial players; start-ups; and universities; and
  - advent of large constellations, cubesats and small launch facilities.
- There is no substitute to a multi-stakeholder approach and a level playing field dedicated to sustainability in space = need for LTS Guidelines (LTS A.2, C.1, C.2)

  Over and Above



## 2. Anticipatory approach to regulation at an international and national level (LTS A.1, A.2, A.3)

- Guidelines should be implemented in national law and regulation "to the greatest extent feasible and practicable" using an anticipatory (outcomes-based) approach
- National regulatory and policy frameworks need to:
  - ensure the sustainable use of the space environment
  - anticipate technology and regulatory change, and changes to the orbital population with some flexibility
  - allow and encourage international collaboration and engagement with industry internationally
  - encourage commercial growth and stimulate innovation and research
  - create certainty and transparency and reduce investment risks
  - be accessible easily understood and commercially applicable
  - protect security interests
  - be reasonable and proportionate



#### Importance of national implementation "to the greatest extent feasible and practicable"



- United Nations guidelines establish seven principles or in other words objectives to mitigate the generation of space debris
- These are voluntary not legally binding (under international law)

International practice/standards (e.g. IADC, ISO)

- International practice (IADC) and standards (ISO, ITU-R) further elaborate (in line with UN guidelines) requirements and methods for space debris mitigation
- These are voluntary not legally binding (under international law)

**State/Space Agency policies** (e.g. US Gov, NASA, ESA)

- Space Agencies' policies (e.g. NASA, ESA, DLR, JAXA) & rarely Government policies (e.g. US Government) set requirements/methods for debris mitigation
- These are mandatory for Agency projects or for Gov. entities (only) on their own - may be extended to non-government entities (e.g. via procurement contracts)

**National space legislation** (e.g. US FAA/Noaa, FR, NL)

- National space legislation can (not always does) include space debris mitigation provisions to e.g. recall/set principles, requirements or methods
- If no provisions debris mitigation measures remain voluntary
- If provisions debris mitigation measures become legally binding







## 3. Approach of the UK in relation to its regulatory framework and supervision of national space activities(LTS A.2, A.3)

A.3. "1. In supervising space activities of non-governmental entities, States should ensure that entities under their jurisdiction and/or control that conduct outer space activities have the **appropriate** structures and procedures for planning and conducting space activities in a manner that supports the objective of enhancing the long-term sustainability of outer space activities, and that they have the means to comply with relevant national and international regulatory frameworks, requirements, policies and processes in this regard." (LTS A.3.1)

- In supervising private commercial space activities, states should ensure that:
- entities have appropriate corporate, commercial and technical structures and procedures in place for conducting space activities;
- the structures and procedures support the objective of long-term sustainability; and
- entities have the means, including the financial and management means, to comply with relevant national and international regulatory frameworks.

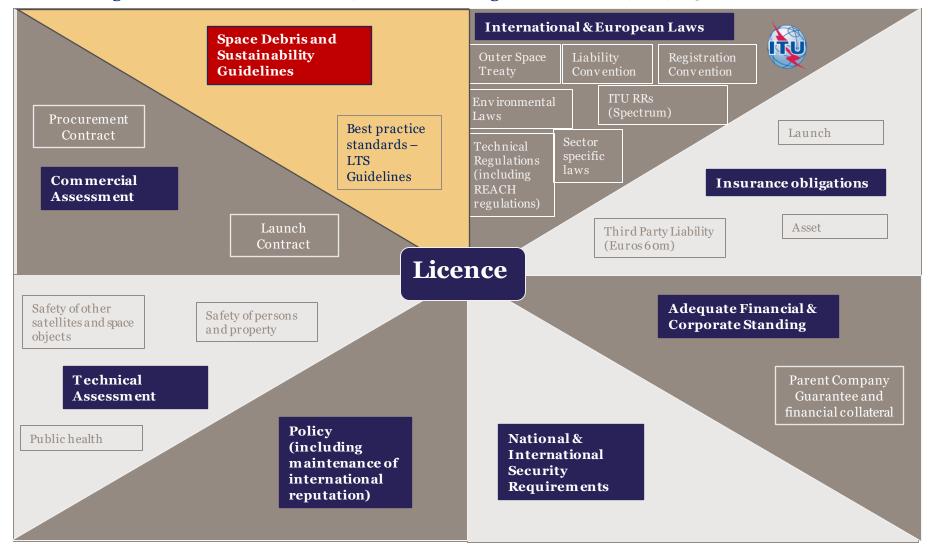


#### Approach of the UK: Outer Space Act – licensing criteria



#### **Balance:**

- Government risk, safety, security and sustainable use and access to space; against
- Encouragement of commercialisation, innovation and growth. (LTS A.1, A.2, A.3)



## Appropriate technical structures and procedures for planning and conducting space activities

- Can the applicant safely conduct the launch into orbit of the proposed vehicle and associated payload/platform? (LTS A.3, B.4, B.5)
  - Understanding of hazards involved
  - Evidence how operations will be performed safely and sustainably
  - Demonstrate that commercial launch operations pose no unacceptable threat to public
- Operational considerations for liability risk (LTS B.4, B.5):
  - Possibility of encountering another object
  - Probability of a collision occurring
  - Likelihood of a resulting damage claim
- Operational considerations for in orbit phase assessment (LTS B.8, B.9):
  - **Ejection phase** ejection of platforms from launch vehicle
  - **Orbit-raising phase** criteria to initiate the orbit-raising phase; who commands and monitors the orbit-raising; how is it performed
  - **Constellation maintenance** commanding and monitoring
  - **Planned and unplanned disposal** process/mechanism for disposal; mechanisms to manage conjunctions



## 4. Approach of industry and investors – the concept of the "race to the top" (LTS A.2)

"Race to the top" – "situation in which competition between entities to be the best or most responsible leads to a better performance or outcome."

- Clear regulatory procedures and credible licensing regime, meeting sustainable goals ("environmental, social and corporate governance" (ESG)) can assist with raising finance.
- UN Environment Programme Finance Initiative part of a company's fiduciary duty to integrate environmental, social and governance issues into its investment analysis.
- Licence deemed to be a "stamp of approval" for all types of space activities. Increase in "forum shopping" for internationally recognised licences.
- An effective, proportionate regulatory framework is an enabler for raising investment.
- International recognition of best practice approaches, such as LTS Guidelines, vital.
- Overall ecosystem of international guidelines, national implementation and commercial environmental, social and corporate governance linked to investment is a powerful one.



# Guidelines, Policy and regulatory framework for space activities

#### International community must:

- enable more states to be able to access and use outer space; and
- allow more, and more innovative, commercial activities to safely and sustainably use the space domain,

benefitting life on Earth.

State and private entities need to accept greater responsibilities and the absolute need to ensure that such activities in space are sustainable:

- recognising best practice:
  - through national authorisation and supervision (implementing the LTS Guidelines):
  - in making investment decisions; and
  - in how we all use space and satellite applications here on Earth (LTS A.2, A.3);
- ensuring the effective sharing of data (LTS B.2, C.2); and
- effecting ongoing engagement with the commercial industry.

We cannot escape from the fact that international collaboration is essential (LTS C.1).

Congratulations again to UNCOPUOS on the Guidelines

